Structure planning for the townships of Clunes, Creswick, Glenlyon, Trentham and Daylesford/Hepburn Springs

Hepburn infrastructure surveys Summary of results

December 2023

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1. Introduction

This review has been prepared by Hepburn Shire Council in support of the structure planning program for the townships of:

- Daylesford/Hepburn Springs;
- Creswick;
- Clunes;
- Glenlyon; and
- Trentham.

1.1 Background

The structure planning process for Hepburn Shire's five townships commenced in early 2023 with the commencement of the following consultancy projects and community engagement initiatives:

Table 1: Structure planning input projects

Matter	Scope	Status as at Sept 2023
Bushfire risk	Creswick	Final completed
Biodiversity		Final completed
Non Aboriginal heritage		Final completed
Bushfire risk	Clunes, Daylesford, Trentham,	Draft final completed
Biodiversity	Hepburn Springs, Glenlyon	Draft final completed
Non Aboriginal heritage		Commenced
Neighborhood character	Creswick, Clunes, Daylesford,	Draft final completed
assessments	Trentham, Hepburn Springs,	
Urban design frameworks	Glenlyon	Draft final completed
Aboriginal Cultural values	Townships and their interfaces	Commenced
assessment		

1.1.1 Aim of the structure plans

The aim of the structure plans is to establish a development and community vision for each of the five townships. The structure plans will then provide a basis for development controls which will guide land use and development.

The development controls will be implemented through the Hepburn Planning Scheme.

1.2 What this document does

As part of the vision exercise, Council need to confirm the commitment of its infrastructure providers in how they invest in the Shire. For example, if there is no interest in providing a sewer line, any increase in residential densities in a town will be constrained.

Accordingly, this document provides a summary of interviews and/or research with key infrastructure providers that will inform the early stages of the structure planning process.

Further research and collaboration with key infrastructure providers may be required in the later stages of the structure planning process.

1.2.1 What we wanted to find out from the infrastructure providers

The interview questions were framed around the following topics:

Table 2: Key matters

Key matter	Relevance to structure planning	
Infrastructure capital and service plans	Short, medium and long term that might support a town's	
	growth that might support or limit a town's growth	
Key assets, including land	For example if there were any opportunities to open up the use	
	of an asset for community and recreation use.	
	Future assets and how they might impact on a town, eg pipe	
	infrastructure, road upgrades	
Synergies between Council's strategic	For example, Environmental management; Biodiversity corridors;	
priorities and the infrastructure	land used for recreational use, and Heritage, both Aboriginal and	
provider's corporate assumptions,	non Aboriginal.	
directions and priorities		
No plans	If there were no plans to expand or invest in service upgrades,	
	then why did the provider form that view?	
Climate change risks to servicing plans	Infrastructure providers must have a response to climate change	
	in their servicing plans. For example, drought.	
Changes to technology	The latest technology upgrades may influence the developability	
	of a town, for example,	
	More efficient septic systems that require smaller	
	effluent fields	
	Localized water treatments to change ground water to	
	drinking water	
	 Satellite technology for telecommunications rather 	
	than NBN as there are still 'Blackspots' in the Shire.	

2. Key findings

Key findings by infrastructure/ stakeholder type are summarised below according to each township.

2.1 Clunes

Key infrastructure and environmental management directions for Clunes encompass:

Table 3: Infrastructure status and key directions: Clunes

Infrastructure type/ provider	Status	Direction
Sewerage	Clunes has its own sewerage system north of the town owned and managed by CHW.	No upgrades planned for Clunes wastewater treatment plant.
Drinking water supply	Clunes is supplied by drinking water by the Tourello bores	The Goldfields superpipe can supplement drinking water supply for Clunes if needed. The Daylesford/ Hepburn Springs, Creswick and Clunes integrated water management plan increases greening and livability by using recycled water, storm water an rain water to reduce demands on urban water supplies. CHW also have a digital metering system to more effectively mage demand and identify system losses.
Floodplain management and ground water management	The Tullaroop Creek catchment management plan seeks to restore the catchment and mitigate flooding risk	Removal of woody weeds and willows Introduction of snap piles to improve fish and aquatic habitat Revegetation The protection of Middle Swamp, adjacent to the Low Density Residential Zone is a priority Further flood studies of the Creswick area are underway.
	McDonalds Drive and Fairview Road area has too many septic systems that are not sustainable and are impacting on the Tullaroop catchment	Both CHW and NCCMA urge Council to limit the number of dwellings in the area to maintain the environmental health of Middle Swamp
SP Ausnet. Gas	No gas connection available	Gas connections are no longer required for new developments In Victoria
NBN	NBN is provided via a Fixed Line network where a physical line is connected directly to the premises. For the Low Density Residential Area to the north of Clunes (McDonald's Road), NBN is provided via a Fixed wireless network where data travels from a transmission tower up to 14km to a domestic roof top antennae.	No planned extensions to become Fixed line NBN north of Clunes. In areas of the edge of Clunes with fixed wireless services, the Victorian government's \$626million 'Digital Future Now' initiative aims to improve mobile coverage and broadband access in regional areas and deliver upgrades in communities with only satellite and fixed wireless services.
CFA	The town is relatively safe from	The town has a lesser bushfire threat due to

Infrastructure type/ provider	Status	Direction
	forest fire	surrounding grasslands
Regional Roads Victoria	Principal Road Network (state owned roads) = Ballarat Talbot Road Bailey Street Service Street Creswick Road	No upgrades to state owned roads Local project co funded by RRV with Council: School Road (also known as Canterbury Street) Community Liveability project will reconstruct School Road pavement, construct a kerb and channel and build a footpath to improve the amenity for the Clunes Primary School and local residents. The project will link the local Primary School with the existing footpath network and future growth areas in the town. New strategic footpaths promote family fitness, independence and community connections.
Dept Transport and Planning	Public transport = Bus route and V line coach and train	Council is currently undertaking an Integrated Transport Plan to respond to improved transport connections.
Freight Victoria	No planned upgrades to the Midland Highway in the Victorian government's 'Freight Plan: delivering the Goods',	Freight will continue to be delivered on the Principal Freight Network, the Midland Highway.
Council	EV charging station Clunes Queens and Pioneer Park Reserves upgrades	Planned Masterplans for infrastructure upgrades underway

2.2 Creswick

Key infrastructure and environmental management directions for Creswick encompass:

Table 4: Infrastructure status and key directions: Creswick

Infrastructure type/ provider	Status	Direction
Sewerage	Creswick's sewerage is treated at Ballarat Bald Hills road and Elizabeth Road area not sewered.	Possible sewer extension for Bald Hills Road and Elizabeth Road area. CHW have planned for modest growth and no major upgrades in the next 15 years in Creswick. Further upgrades to the treatment systems will be required into the future.
Drinking water supply	Drinking water is supplied by CHW Ballarat irrigation system.	Given the high growth rate of Ballarat, CHW note that supplying this area with drinking water will be a growing challenge into the future. The reservoirs are modeled on a 50 year horizon. The Daylesford/ Hepburn Springs, Creswick and Clunes integrated water management plan increases greening and livability by using recycled water, storm water and rain water to reduce demands on urban water supplies. CHW also have a digital metering system to more effectively mage demand and identify system losses.

Infrastructure type/	Status	Direction
provider		
Floodplain management	The Tullaroop Creek catchment	Removal of woody weeds and willows
and ground water	management plan seeks to restore	Introduction of snap piles to improve fish and
management	the catchment and mitigate	aquatic habitat
	flooding risk	Revegetation of the Tullaroop Creek
		Council is undertaking a detailed flood study
SP Ausnet. Gas	No gas connection available	Gas connections are no longer required for new
		developments In Victoria
NBN	NBN is provided via a Fixed Line	No planned extensions to become Fixed line NBN.
	network where a physical line is	In areas of the edge of Creswick with fixed wireless
	connected directly to the	services, the Victorian government's \$626million
	premises.	'Digital Future Now' initiative aims to improve
		mobile coverage and broadband access in regional
		areas and deliver upgrades in communities with
		only satellite and fixed wireless services.
CFA	The town is vulnerable to bushfire	Development will be limited in the future given the
	to its east and south	high bushfire risk. The northern and western sides
		of town is safest.
Regional Roads Victoria	Principal Road Network (state	RRV have planned: pedestrian and driver safety
	owned roads) =	upgrades to Albert Street Creswick.
	Creswick Road	No other upgrades to state owned roads are
	Clunes Road	planned
	Bromfield Road	
	Castlemaine Road	
	Midland Highway/Albert Street/	
	Ballarat Road	
	Melbourne Road	
Dept Transport and	Public transport = Bus route and V	Council is currently undertaking an Integrated
Planning	line coach and train	Transport Plan to respond to improved transport
		connections.
Freight Victoria	No planned upgrades to the	The Midland Highway will continue to be used as a
	Midland Highway in the Victorian	freight route.
	government's 'Freight Plan:	
	delivering the Goods',	
Council	EV charging station: Completed	
	Creswick town hall conservation	
	work and upgrade: Completed	
	Hammon Park Trail head	
	(Recreational trail) : Completed	

2.3 Daylesford/ Hepburn Springs

Key infrastructure and environmental management directions for Daylesford/Hepburn Springs encompass:

Table 5: Infrastructure status and key directions: Daylesford

Infrastructure type/ provider	Status	Direction
Sewerage	Unsewered parts of Daylesford a risk to ground water quality.	CHW have planned for a \$9million upgrade to the Daylesford Water Treatment Plant. The plant
	The protection of the mineral springs is a priority of the GMW	provides approx. 380 megaliters of recycled water per year for irrigation purposes

Infrastructure type/	Status	Direction
provider		
	and NCCMA.	Expansion of the facility to meet irrigations
		demands is expected in the future.
Drinking water supply	Daylesford and Hepburn Springs	The reservoirs are modeled on a 50 year horizon.
	are supplied by two Daylesford	No major upgrades are proposed.
	Reservoirs (Bullarto, Hepburn	The Daylesford/ Hepburn Springs, Creswick and
	and Wombat reservoirs) plus a	Clunes integrated water management plan
	bore at Coomoora.	increases greening and livability by using recycled
	The bore at Coomoora does not	water, storm water an rain water to reduce
	have reliable water quality.	demands on urban water supplies. CHW also have
	The total reservoir storage is	a digital metering system to more effectively mage
	limited and supply levels drop	demand and identify system losses.
	quickly during prolonger dry conditions	There is potential to augment Daylesford's drinking water supply through the Goldfields Superpipe
	Conditions	project.
		A new ground water pre treatment facility at
		Coomoora has also been completed to improve the
		utility of ground water from this bore.
Floodplain management	Protection of the mineral	Unsewered areas pose a risk to ground water
and ground water	springs with regard to limiting	quality.
management	contamination from septic	Over development of sites and construction in
J	tanks	close proximity to mineral water bores and
SP Ausnet. Gas	No gas connection available	Gas is no longer required as a planning permit
		condition in Victoria
NBN	NBN is provided via a Fixed Line	No planned extensions or improvements to Fixed
	network where a physical line is	line NBN.
	connected directly to the	In areas on the edge of Daylesford/ Hepburn
	premises.	Springs, the Victorian government's \$626million
		'Digital Future Now' initiative aims to improve
		mobile coverage and broadband access in regional
		areas and deliver upgrades in communities with
		only satellite and fixed wireless services.
CFA	The town is vulnerable to	Development will be limited in the future given the
	bushfire to its north, west and	high bushfire risk.
	south	
Regional Roads Victoria	Principal Road Network (state	No upgrades to state owned roads
	owned roads) =	
	Main Road; Hepburn Road;	
	Vincent Street;	
	Midland Highway/ Albert	
	Street/ Raglan Street/ Knox	
	Street/Malmsbury Road;	
	King Stret/Ballan-Daylesford	
	Road;	
Dept Transport and	Public transport = Bus route and	Council is currently undertaking an Integrated
Planning	V line coach	Transport Plan to respond to improved transport
<u>-</u>		connections.
Freight Victoria	No planned upgrades to the	Freight will continue to be delivered on local roads
	Midland Highway in the	including the Midland Highway
	1	
	Victorian government's 'Freight	
Council	Victorian government's 'Freight	Completed
Council	Victorian government's 'Freight Plan: delivering the Goods',	Completed Heritage approvals underway and works are

Infrastructure type/ provider	Status	Direction
<u> </u>	works	term

2.4 Trentham

Key infrastructure and environmental management directions for Trentham encompass:

Table 6: Infrastructure status and key directions: Trentham

Infrastructure type/	Status	Direction
provider		
Sewerage	Large parts of Trentham are sewered	Unsewered parts of Trentham pose a risk to ground water quality. Land owners need to be reminded of their environmental responsibilities with regard to their septic systems and to ensure that there are not environmental risks.
Drinking water supply	Drinking water is supplied from ground water. Coliban Water have 2 bores to the east of Trentham and 2 reservoirs at the Trentham treatment plant where the ground water is treated and bought up to standard.	Water security is not an issue due to the very large volumes of ground water but drinking water quality can be at risk if there are too many septic systems permitted. The construction of a larger water tank is currently underway.
Floodplain management and ground water management	NCCMA are conducting a Rapid Flood Risk assessment to assess flooding in the 1:200 year scenario (climate change model)	Flooding risk in the towns needs more detailed review based on climate change modelling. Unsewered parts of Trentham pose a risk to ground water quality.
Stormwater	Stormwater quality in Trentham is poor and has the ability to negatively impact on catchment health.	\$1million is being spent on catchment health including revegetation and restoration of the catchment. An Integrated water management Plan for Trentham is underway to respond to poor stormwater quality. (Led by CW)
SP Ausnet. Gas	No gas connection available	Gas connections are no longer required for new developments In Victoria
NBN	NBN is provided via a Fixed wireless network where data travels from a transmission tower up to 14km to a domestic roof top antennae.	No planned extensions to become Fixed line NBN. The Victorian government's \$626million 'Digital Future Now' initiative aims to improve mobile coverage and broadband access in regional areas and deliver upgrades in communities with only satellite and fixed wireless services.
CFA	The town is vulnerable to bushfire to its north, west and south	Development will be limited in the future given the high bushfire risk. The eastern side of town is safest.
Regional Roads Victoria	Principal Road Network (state owned roads) = Daylesford Trentham Road Bluemount Road Blackwood Road Bridge Street	No upgrades to state owned roads Local project co funded by RRV with Council: Trentham Urban Road Upgrades project will upgrade, widen and bituminous seal on 5 unsealed urban roads. The upgrades will improve community amenity, road safety, roadside drainage and reduce

Infrastructure type/ provider	Status	Direction
	Kyneton Trentham Road	long term maintenance costs. The planned roads are Bowen Street, Church Lane, Gamble Street, Forrest Street and Cranneys Lane.
Dept Transport and	Public transport = Bus route and	Council is currently undertaking an Integrated
Planning	V line coach	Transport Plan to respond to improved transport connections.
Freight Victoria	No planned upgrades to the Midland Highway in the Victorian government's 'Freight Plan: delivering the Goods',	Freight will continue to be delivered on local roads. Glenlyon has no rail service and is not on the Victoria's Principal freight network (PFN)
Council	EV charging station	Programmed and due to be completed in the short term
	Trentham community hub construction underway for a new multi-purpose community facility, featuring the new library and Council Customer Services.	Expected completion mid 2024
	Trentham sports ground. New pavilion: Completed	Ongoing demand expected

2.5 Glenlyon

 $\label{thm:compass} \textbf{Key infrastructure and environmental management directions for Glenlyon encompass:}$

Table 7: Infrastructure status and key directions: Glenlyon

Infrastructure type/ provider	Status	Direction
Sewerage	Glenlyon has no sewer connections. The set back of waste water management systems to bores is a key consideration.	No sewer is planned.
Drinking water supply	Glenlyon has no drinking water connections. Glenlyon has multiple stock and domestic bores that are not monitored. Bore water for commercial uses is metered by GMW.	None are planned.
Floodplain management and ground water management	The Flood plain management authority has concerns on the number of septic system permits issued in the township given the importance of ground water health.	As Glenlyon has no sewer connection the reliance on septic systems. There is a need to more accurately map and protect mineral springs. Clause 14 of the Hepburn Planning Scheme allows for environmental set backs of 30 metres to ensure there is no encroachment of the waterways and that environmental health is maintained.
SP Ausnet. Gas	No gas connection available in Glenlyon	Gas connections are no longer required for new developments In Victoria

Infrastructure type/	Status	Direction
provider		
NBN	NBN is provided via a Fixed wireless network where data travels from a transmission tower up to 14km to a domestic roof top antennae.	No planned extensions to become Fixed line NBN. The Victorian government's \$626million 'Digital Future Now' initiative aims to improve mobile coverage and broadband access in regional areas and deliver upgrades in communities with only satellite and fixed wireless services.
Country Fire Authority	There is a CFA hall in central Glenlyon. The town is vulnerable to bushfire to its east and south	West of Glenlyon is safest for fire risk.
Regional Roads Victoria	Principal Road Network (state owned roads) = Daylesford Malmsbury Road Barkly Street	No upgrades to state owned roads Local project co funded by RRV with Council: Back Glenlyon Road: Pavement reconstruct and widening 1,393m of Back Glenlyon Road. The project will also include widening of the pavement from single lane to 6.2m width and include drainage and vegetation works to ensure longevity of the asset.
Dept Transport and	Glenlyon has no public	Council is currently undertaking an Integrated
Planning	transport.	Transport Plan to respond to this issue.
Freight Victoria	No planned upgrades to the Midland Highway in the Victorian government's 'Freight Plan: delivering the Goods',	Freight will continue to be delivered on local roads. Glenlyon has no rail service and is not on the Victoria's Principal freight network (PFN)
Council	EV charging station	To be determined
	Glenlyon Reserve masterplan	Draft designs underway

3. Methodology

A list of key infrastructure providers relevant to this project is provided in the Table below. .

Table 8: Key infrastructure providers

Provider	Abbreviation	Key responsibilities	Referral
_			authority?
Hepburn Shire Council	HSC	Urban stormwater management Parks and gardens management	
Council		raiks and gardens management	
		Permits and approvals:	
		On site domestic waste water management	
		Urban planning	
Central Highlands	CHW	Supply of drinking water	Yes
Water		Waste water management	
		Clunes, Creswick, Daylesford and Hepburn Springs	
		Flood mitigation in nuisance areas	
Coliban Water	CW	Supply of drinking water in Trentham via bores	Yes
		Waste water management	
Goulburn Murray	GMW	Bulk supply of drinking water for the shire in major	Yes
Water		storage facilities but not in the delivery of drinking water	
		Determining what is a waterway	
		Protection of mineral springs	
		Ground water management including ground water	
		licenses in the majority of the shire	
		Works with NCCMA on flora and fauna corridors	
		Water delivery of irrigation and stock purposes	
Southern Rural	SRW	Services the very southern portion of the shire near	No
Water		Trentham at Pikes Dam.	
		Provides the following services in this small portion of the	
		Shire:	
		Ground water	
		Deliver water from catchment to farm gate.	
		Regulate and distribute surface and ground water	
		Supply bulk water irrigators, water authorities and	
		manage and release environmental flows according to	
		drought levels.	
North Central	NCCMA	The health of the waterways in the whole shire	Yes
Catchment		Floodplain management	
Management		Environmental water	
Authority		Referral authority for planning applications under the Hepburn planning scheme.	
SP Ausnet	SP Ausnet	Gas (No longer required as a permit requirement)	No
SP Ausnet	SP Ausnet	Electricity	Yes
National	NBN	Delivery of the national broadband network	No
Broadband		,	
Network			
Country Fire	CFA	Strategic fire management.	Yes
Authority		Referral of planning scheme amendments	
Firesafe Victoria	FSV	Referral of statutory planning applications in a Bushfire	Yes
		Management Overlay	
		ivianagement Overlay	

Provider	Abbreviation	Key responsibilities	Referral authority?
Regional Roads Victoria	RRV	Referral of statutory planning applications on State owned roads and where there are integrated transport planning opportunities and issues.	Yes
Dept Transport and Planning (formerly DELWP)	DTP	Legislation, policy and regulation Supporting livable, inclusive, sustainable and thriving natural environments Heritage Victoria Land use planning and development approvals (State level) and planning scheme amendments	Yes
Dept Energy, Environment+ Climate Action (formerly DELWP)	DEECA	Legislation, policy and regulation Supporting livable, inclusive, sustainable and thriving natural environments. Crown land owners	Yes

3.1 Water authorities

Council interviewed and researched the following water and floodplain management authorities in September 2023.

- Central Highlands Water
- Coliban Water
- Goulburn Murray Water
- North Central Catchment Management Authority

A list of questions is provided in the Table below.

Table 9: Questions asked of the water/flood plain management authorities

Matter		Question
Capital projects	1	Hepburn Council is undertaking structure planning for the townships of Clunes,
		Creswick, Daylesford, Hepburn Springs, Trentham and Glenlyon.
		Do you have any key capital upgrade projects in the Shire? Where? Nature and capacity?
	2	What other infrastructure upgrades and improvements are proposed in the
		following time frames? Underway/ 0-3 years/ 3-8 years/ 8+ years
Water security	3	What is the level of water security/ vulnerability in the key towns? (Vulnerable/
and quality		moderate/ high)
	4	Hepburn shire has significant mineral springs. What action is GMW taking to
		monitor and protect them? Ground water licenses and capacity?
	5	What can Council do to ensure they are safeguarded from a water quality
		perspective
Environmental	6	How is your organization improving environmental outcomes, for example,
outcomes		environmental flows, protection of flora and fauna, and other matters?
	7	Urban waterways management strategies?
		Creek and waterway management and ways to protect biodiversity at the same
		time as respond to water supply.
Flooding and	8	Mitigating flooding of nuisance areas.
risk		
management		
Community	9	What sites do you own (if any) that could be improved for recreational purposes in

Matter		Question	
		Hepburn Shire?	
Strategic priorities	10	What are your key strategic documents that guide your organization in asset planning and management that apply to Hepburn Shire.	
Key assets	11	Do you have any masterplans connecting key assets or proposing updated works to key assets	
	12	Can you provide a map of your key assets including key land holdings and pipe networks.	

3.2 Utilities providers

Council sourced data from websites of the following utilities providers in September 2023.

SP Ausnet: Gas: Providing piped gas to new homes is no longer a priority for Victoria.

SP Ausnet: Electricity: All towns have access to electricity with an increasing number of homes and businesses opting for solar.

National Broadband Network: subject to various national upgrades via Fixed Wireless or Fixed Line Networks.

3.3 Fire authorities

A fire risk assessment for the 5 townships towns and various rural was undertaken in 2023 by Terramatrix.

In 2022 a fire risk assessment was undertaken by Practical Ecology for Creswick.

As part of these studies, the consultants collaborated with the CFA to inform their recommendations.

3.4 Government agencies

Council sourced data from websites of the following utilities providers in September 2023 to gain an understanding of key transport projects and upgrades underway in each township.

- Regional Roads Victoria; and
- Department of Transpor.t.

4. Next steps

Next steps for the structure planning program encompass:

Table 14 : Next steps

Date	Activity	
April 2024	Pre exhibition structure plan engagement	
	This report and other specialist reports will be added to the Participate Hepburn	
	website.	
Early/ mid-2024	Community feedback of structure plans	
Mid-2024	Adoption of structure plans and amendment authorisation	
	Following updates to the draft final structure plans, Council may consider adopting	
	the structure plans (along with the findings of the specialist reports) and	
	requesting that the Minister for Planning authorise a planning scheme amendment	
	with the ultimate intention of incorporating the structure plans into the Hepburn	
	planning scheme along with associated updates to any planning scheme clauses.	
	Council officers, along with the Department of Transport and Planning and their	
	consultants will then proceed to draft this major amendment.	
	This report will be reviewed and updated as necessary	
Late 2024/ Early 2025	Amendment exhibition	
	Depending on whether Council adopts the structure plans and if they are	
	authorised as a planning scheme amendment, the following step is anticipated:	
	Formal one month exhibition of all/some of the structure plans, the specialist	
	reports and changes to associated planning scheme clauses.	
Early/ mid-2025	Council to consider submissions in relation to amendment	
Mid/late 2025	Council considers panel report recommendations	
Late 2025/ early 2026	Gazettal of amendment	